

**SENATE . . . . . No. 964**

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**The Commonwealth of Massachusetts**

PRESENTED BY:

***Edward J. Kennedy***

*To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:*

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act establishing a foreclosure review division.

PETITION OF:

NAME:	DISTRICT/ADDRESS:	
<i>Edward J. Kennedy</i>	<i>First Middlesex</i>	
<i>Mike Connolly</i>	<i>26th Middlesex</i>	<i>1/28/2019</i>
<i>Mary S. Keefe</i>	<i>15th Worcester</i>	<i>1/31/2019</i>
<i>James B. Eldridge</i>	<i>Middlesex and Worcester</i>	<i>1/31/2019</i>
<i>Jack Patrick Lewis</i>	<i>7th Middlesex</i>	<i>2/1/2019</i>
<i>Michael D. Brady</i>	<i>Second Plymouth and Bristol</i>	<i>2/1/2019</i>
<i>Patricia D. Jehlen</i>	<i>Second Middlesex</i>	<i>2/1/2019</i>
<i>Harriette L. Chandler</i>	<i>First Worcester</i>	<i>2/1/2019</i>
<i>Bud L. Williams</i>	<i>11th Hampden</i>	<i>2/1/2019</i>

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By Mr. Kennedy, a petition (accompanied by bill, Senate, No. 964) of Edward J. Kennedy, Mike Connolly, Mary S. Keefe, James B. Eldridge and other members of the General Court for legislation to establish a foreclosure review division. The Judiciary.

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**The Commonwealth of Massachusetts**

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**In the One Hundred and Ninety-First General Court  
(2019-2020)**  
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An Act establishing a foreclosure review division.

*Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:*

1           SECTION 1. The General Laws are hereby amended by inserting after chapter 212 the  
2 following chapter:-

3           CHAPTER 212A

4           FORECLOSURE REVIEW DIVISION

5           Section 1. There shall be a special division of the superior court department, known as  
6 the foreclosure review division.

7           Section 2. The foreclosure review division shall have a presiding justice and such other  
8 justices as the chief justice of the trial court, in consultation with the chief justice of the superior  
9 court department, shall assign from among those justices of the various departments of the trial  
10 court with an interest in relevant areas of law.

11 Section 3. The chief justice of the trial court shall designate one of the judges of the  
12 foreclosure review division as the presiding justice of that division.

13 Section 4. (a) The foreclosure review division shall be divided into not fewer than four  
14 and not more than six sessions statewide, as determined by the chief justice of the trial court in  
15 consultation with the chief justice of the superior court department and the presiding justice of  
16 the division, based on factors including projected caseloads and on the convenience of litigants.

17 (b) Each session may hold its sittings in more than one location, as appropriate.

18 (c) The foreclosure review division shall provide online and other materials to assist self-  
19 represented litigants and shall offer alternative dispute resolution services.

20 Section 5. There shall be selected, as determined by the chief justice of the trial court in  
21 consultation with the chief justice of the superior court department and the presiding justice of  
22 the foreclosure review division, a court administrator, deputy court administrators if appropriate,  
23 court clerks, clerks for the justices, facilitators for self-represented litigants, mediators, title  
24 examiners, information technology personnel and any other personnel essential to the  
25 expeditious establishment and efficient functioning of the foreclosure review division.

26 Section 6. (a) Notwithstanding any general or special law to the contrary, the foreclosure  
27 review division shall have jurisdiction, concurrently with the other divisions of the superior court  
28 department and with the land court department, the housing court department and the district  
29 court department, over all actions involving the foreclosure or purported foreclosure of  
30 mortgages on residential property whether by action, by sale, by entry or otherwise, including,  
31 but not limited to: actions that concern the validity of a foreclosure or purported foreclosure;  
32 post-foreclosure summary process actions to evict; actions to try title, to quiet title and to remove

33 cloud on title; and actions that may otherwise involve questions concerning title to such property;  
34 petitions brought under Chapter 185 regarding registered title to such property; actions that  
35 concern notices regarding a right to cure a deficiency secured by a mortgage and notices  
36 regarding intent to foreclose or otherwise to exercise a power of sale; actions that concern  
37 modification of a loan secured by a mortgage, regardless of whether the issue is raised by way of  
38 the original complaint or by an amendment to the original complaint, by affirmative defense or  
39 by counterclaim; and criminal jurisdiction in matters arising out of or pertaining to foreclosure or  
40 attempted foreclosure, and larceny or attempted larceny of real property, and foreclosure-related  
41 issues including mortgage loan origination and the transfer of real property and interests in  
42 mortgage notes.

43 (b) The foreclosure review division shall promptly transmit for recordation or  
44 registration, to the registry of deeds of the county or district in which the land lies, a copy of any  
45 final determination affecting title to land. Fee for such recordation or registration shall be waived  
46 for the losing party to the extent allowable under the Court Indigency Laws.

47 (c) Any party to a civil action within the jurisdiction of the foreclosure review division  
48 that is pending in another court department or another division of the superior court department,  
49 or a judge of the court department or division in which the action is pending, acting sua sponte,  
50 may transfer that action to the foreclosure review division. No additional filing fee shall be  
51 charged to transfer such a case. An action transferred to the foreclosure review division shall  
52 thereafter proceed in that division as though originally entered there.

53 (d) In a civil action in which another court has dismissed a claim for lack of jurisdiction  
54 or denied a claim that is within the jurisdiction of the foreclosure review division, a party shall

55 have thirty (30) days after the date of receipt of the notice of dismissal or, in the case of an  
56 appeal from the dismissal, thirty (30) days after the date of receipt of the notice of the decision,  
57 to file the case in the foreclosure review division, regardless of whether the time permitted under  
58 the applicable statute of limitations would have expired at any time from the original  
59 commencement of that action to the end of this thirty (30) day period.

60 (e) Any document informing a litigant or his or her attorney of such a dismissal or denial  
61 shall include complete information about the right to file the case in the foreclosure review  
62 division, together with instructions for doing so.

63 Section 7. The chief justice of the trial court, in consultation with the chief justice of the  
64 superior court department and the presiding justice of the foreclosure review division, may from  
65 time to time make alternative or supplemental rules, standing orders and forms of procedure to  
66 govern proceedings in that division.

67 Section 8. (a) There shall be an advisory board to assist the presiding justice and the  
68 justices of the foreclosure review division and the division's court administrator.

69 (b) The advisory board shall consist of the Attorney General or a designee; the executive  
70 director of the Massachusetts office of victim assistance; and the following additional members  
71 appointed by the Chief Justice of the Supreme Judicial Court: one person who has significant  
72 experience in each of the following areas: court or business administration; information  
73 technology, in particular, in designing systems to assist members of the public to use information  
74 technology effectively; promoting judicial economy by assisting self represented litigants in  
75 presenting their cases effectively; mediation programs on complex topics, particularly those  
76 involving cases in which self represented and sophisticated parties have adverse interests; real

77 estate title examination in the commonwealth; and at least four lawyers with significant  
78 experience in various relevant areas of law and litigation, including access to justice and  
79 banking, bankruptcy, civil rights, access to justice, the Americans with Disabilities Act,  
80 consumer rights, criminal law, landlord-tenant, real property, secured transactions and securities  
81 and securitized trust law. At least two of the four lawyers will have represented homeowners in  
82 preserving their homes from foreclosure or will have represented consumers.

83 (c) The advisory board shall choose its chair. The appointed members of that board shall  
84 each serve for a term of three years or for the remainder of the term of the foreclosure review  
85 division, whichever is less.

86 (d) The board shall advise the presiding justice and the justices of the foreclosure review  
87 division and the division's court administrator on matters of judicial and administrative concern  
88 including, but not limited to, developments in relevant legal issues, real estate title examination,  
89 mediation, assisting self-represented litigants, access to justice and the allocation of resources  
90 based on the caseload of each of the division's courts.

91 Section 9. This chapter shall be in force for a period of five years commencing  
92 immediately upon enactment and shall apply to all cases within the jurisdiction of the foreclosure  
93 review division, whether pending in one or more departments of the trial court as of the date of  
94 enactment or commenced after that date.

95 SECTION 2. Chapter 212A of the General Laws shall renew for an additional five year  
96 term on January 1st of the fifth year after the effective date of this Act and every five years  
97 thereafter unless the legislature repeals this law prior to its next renewal date.

98           SECTION 3. Any cases pending in the foreclosure review division at the conclusion of  
99 its final term shall be transferred to the appropriate court.

100           SECTION 4. Section 3 shall take effect upon January 1st of the year after the year in  
101 which the legislature votes not to renew the foreclosure court division as authorized by section 1  
102 of chapter 212A of the General Laws.